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ADDITIONAL REPORT

OF THE

JOINT COMMITTEE ON REDUCTION OF NONESSENTIAL FEDERAL EXPENDITURES CONGRESS OF THE UNITED STATES

PURSUANT TO

SECTION 601 OF THE REVENUE ACT OF 1941

ON

FEDERAL PERSONNEL AND PAY

SEPTEMBER–OCTOBER 1951

Printed for the use of the Joint Committee on Reduction of Nonessential Federal Expenditures

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CONGRESS OF THE UNITED STATES

JOINT COMMITTEE ON REDUCTION OF NONESSENTIAL FEDERAL EXPENDITURES

CREATED PURSUANT TO SECTION 601 OF THE REVENUE ACT OF 1941

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FEDERAL PERSONNEL IN THE EXECUTIVE BRANCH SEPTEMBER-OCTOBER 1951, AND PAY, AUGUST-SEPTEMBER 1951

NOTE WITH REFERENCE TO PERSONAL SERVICE EXPENDITURE FIGURES

It should be noted that the latest expenditure figures for personal service shown in table I of this report are for the month of September 1951 and that they are compared with personal service expenditure figures for the month of August 1951, whereas the latest employment figures covered in this report are for the month of October 1951 and are compared with the month of September 1951. This lag in personal service expenditure figures is necessary in order that actual expenditures may be reported.

(Figures in the following report are compiled from signed official personnel reports by the various agencies and departments of the Federal Government. Table I shows total personnel employed inside and outside continental United States, and pay, by agency. Table II shows personnel employed inside continental United States. Table III shows personnel employed outside continental United States. Table IV gives by agency the industrial workers employed by the Federal Government. For purposes of comparison, figures for the previous month are shown in adjoining columns.)

PERSONNEL AND PAY SUMMARY

(See table I, p. 4)

According to monthly personnel reports for October 1951 submitted to the Joint Committee on Reduction of Nonessential Federal Expenditures:

Department or agency	**Civilian personnel** in executive branch			**Payroll** (in thousands) in executive branch		
	In October numbered—	In September numbered—	Increase (+) or decrease (−)	In September was—	In August was—	Increase (+) or decrease (−)
Total	**2,498,110**	**2,495,519**	**+2,591**	**$691,434**	**$755,172**	**−$63,738**
1. Agencies exclusive of National Military Establishment	1,228,397	1,234,861	−6,464	349,368	374,636	−25,268
2. National Military Establishment	1,269,713	1,260,658	+9,055	342,066	380,536	−38,470
Within the National Military Establishment:						
Office of the Secretary of Defense	2,257	2,194	+63	864	1,004	−140
Department of the Army	530,397	527,773	+2,624	134,008	150,343	−16,335
Department of the Air Force	278,466	274,256	+4,210	70,953	79,114	−8,161
Department of the Navy	458,593	456,435	+2,158	136,241	150,075	−13,834

Table I, page 4, breaks down the above figures on employment and pay by agency.

Tables II, III, and IV break down the above employment figures to show the number inside continental United States, outside continental United States, and the number in the so-called industrial categories. This further breakdown in tables II, III, and IV does not include pay figures because payroll reports submitted to the committee by some agencies are inadequate for this purpose.

INSIDE CONTINENTAL UNITED STATES

(See table II, p. 7)

Federal personnel within the United States increased 2,009 from the September total of 2,322,141 to the October total of 2,324,150.

Exclusive of the National Military Establishment there was a decrease of 5,929 from the September total of 1,171,619 to the October total of 1,165,690.

Total civilian employment within the United States for the National Military Establishment for October was 1,158,460 an increase of 7,938 over the September total of 1,150,522.

The Office of the Secretary of Defense increased 63 from the September figure of 2,192 to the October figure of 2,255.

The Department of the Army civilian personnel within the United States increased 2,942 from the September figure of 478,507 to the October figure of 481,449.

The Department of the Air Force civilian personnel within the United States increased 2,751 from the September figure of 244,853 to the October figure of 247,604.

The Department of the Navy civilian personnel within the United States increased 2,182 from the September figure of 424,970 to the October figure of 427,152.

OUTSIDE CONTINENTAL UNITED STATES

(See table III, p. 9)

Outside continental United States Federal personnel increased 582 from the September total of 173,378 to the October total of 173,960.

A decrease of 535 was reported by the departments and agencies other than the National Military Establishment from the September total of 63,242 to the October total of 62,707.

Total civilian employment outside continental United States for the National Military Establishment increased 1,117 from the September total of 110,136 to the October total 111,253.

The Office of the Secretary of Defense reported two in overseas civilian employment.

The Department of the Army reported a decrease of 318 in overseas civilian employment from the September figure of 49,266 to the October figure of 48,948.

The Department of the Air Force reported an increase of 1,459 in overseas civilian employment from the September figure of 29,403 to the October figure of 30,862.

The Department of the Navy reported a decrease of 24 in overseas civilian employment from the September figure of 31,465 to the October figure of 31,441.

INDUSTRIAL EMPLOYMENT

(See table IV, p. 10)

Total industrial employment during the month of October 1951 increased 10,625 from the September figure of 765,037 to the October figure of 775,662.

Industrial employment in the departments and agencies other than the National Military Establishment decreased 343 from the September figure of 28,557 to the October figure of 28,214.

The National Military Establishment increased its total industrial employment 10,968 from the September total of 736,480 to the October total of 747,448.

The Department of the Army reported an increase of 2,829 from the September figure of 279,677 to the October figure of 282,506. Inside continental United States, Army industrial employment increased 3,009, and outside continental United States, Army industrial employment decreased 180.

The Department of the Air Force reported an increase of 5,679 from the September figure of 149,653 to the October figure of 155,332. Inside continental United States, Air Force industrial employment increased 2,001, and outside continental United States, Air Force industrial employment increased 3,678.

The Department of the Navy reported an increase of 2,460 from the September figure of 307,150 to the October figure of 309,610. Inside continental United States, Navy industrial employment increased 2,476, and outside continental United States, Navy industrial employment decreased 16.

The term "industrial employees" as used by the committee refers to unskilled, semiskilled, skilled, and supervisory employees paid by the Federal Government who are working on construction projects such as airfields and roads and in shipyards and arsenals. It does not include maintenance and custodial employees.

MUTUAL DEFENSE ASSISTANCE PROGRAM

Table V on page 10 shows personnel counted in tables I, II, III, and IV who are assigned to the Mutual Defense Assistance Program by the State Department, Economic Cooperation Administration, and the component units of the National Military Establishment, together with their pay.

TABLE I.—*Consolidated table of Federal personnel inside and outside continental United States employed by the executive agencies during October 1951, and comparison with September 1951, and pay for September 1951, and comparison with August 1951*

Department or agency	Pay (in thousands of dollars)				Personnel			
	August	September	Increase	Decrease	September	October	Increase	Decrease
Executive departments (except National Military Establishment):								
Agriculture	25,265	21,566		3,699	77,264	74,109		3,155
Commerce [1] [2]	21,171	15,532		5,639	58,413	57,598		815
Interior	21,008	19,164		1,844	59,498	57,381		2,117
Justice	12,945	12,038		907	31,824	31,810		14
Labor	2,750	2,371		379	7,518	7,736	218	
Post Office	130,860	134,916	4,056		504,715	505,241	526	
State	9,411	9,344		67	30,624	30,442		182
Treasury	31,890	26,721		5,169	89,331	88,797		534
Executive Office of the President:								
White House Office	128	113		15	264	266	2	
Bureau of the Budget	276	240		36	511	515	4	
Executive Mansion and Grounds	18	16		2	69	84	15	
National Security Council [3]	11	9		2	19	19		
National Security Resources Board	60	56		4	138	151	13	
Council of Economic Advisers	25	21		4	39	40	1	
Commission on Renovation of the Executive Mansion	4	3		1	15	15		
Emergency agencies (1950-51):								
Defense Materials Procurement Agency					7	103	96	
Defense Production Administration	219	202		17	472	466		6
Defense Transport Administration	88	73		15	210	216	6	
Economic Stabilization Agency	5,549	5,577	28		15,257	15,947	690	
Federal Civil Defense Administration	364	333		31	717	769	52	
National Security Training Commission	3	2		1	10	10		
Office of Defense Mobilization	64	57		7	170	178	8	
President's Commission on Internal Security and Individual Rights	2	2			8	8		
President's Materials Policy Committee	73	61		12	102	105	3	
Subversive Activities Control Board	14	12		2	25	24		1
Postwar agencies:								
Displaced Persons Commission	137	113		24	300	284		16
Economic Cooperation Administration	1,844	1,913	69		5,712	5,758	46	
Motor Carrier Claims Commission	9	8		1	14	14		
War Claims Commission	45	50	5		166	158		8

[1] October figure includes 5,024 employees of the National Production Authority, an increase of 33 from the September figure of 4,991.

[2] October figure is exclusive of 13,489 seamen on the rolls of the Maritime Administration and their pay.

[3] Exclusive of personnel and pay of the Central Intelligence Agency.

TABLE I.—*Consolidated table of Federal personnel inside and outside continental United States employed by the executive agencies during October 1951, and comparison with September 1951, and pay for September 1951, and comparison with August 1951*—Continued

Department or agency	Pay (in thousands of dollars)				Personnel			
	August	September	Increase	Decrease	September	October	Increase	Decrease
Independent agencies:								
American Battle Monuments Commission	87	87			464	493	29	
Atomic Energy Commission	2,397	2,065		332	5,644	5,664	20	
Civil Aeronautics Board	252	227		25	558	563	5	
Civil Service Commission	1,406	1,196		210	4,035	4,007		28
Export-Import Bank of Washington	73	63		10	135	137	2	
Federal Communications Commission	516	538	22		1,148	1,137		11
Federal Deposit Insurance Corporation	425	361		64	1,005	1,007	2	
Federal Mediation and Conciliation Service	211	185		26	368	360		8
Federal Power Commission	328	280		48	718	717		1
Federal Security Agency [4]	[5] 10,760	9,687		1,073	35,327	35,363	36	
Federal Trade Commission	343	301		42	730	736	6	
General Accounting Office	2,530	2,198		332	6,841	6,823		18
General Services Administration	8,230	7,339		891	27,589	27,819	230	
Government Printing Office	3,020	2,585		435	7,535	7,613	78	
Housing and Home Finance Agency	4,708	4,460		248	12,537	12,438		99
Indian Claims Commission	7	7			11	11		
Interstate Commerce Commission	904	770		134	2,063	2,054		9
National Advisory Committee for Aeronautics	2,924	2,514		410	7,656	7,592		64
National Capital Housing Authority	97	86		11	330	333	3	
National Capital Park and Planning Commission	3	2		1	7	7		
National Capital Sesquicentennial Commission	40	25		15	217	35		182
National Gallery of Art	87	75		12	305	312	7	
National Labor Relations Board	606	435		171	1,410	1,301		109
National Mediation Board	59	57		2	114	114		
National Science Foundation	26	32	6		71	71		
Panama Canal	3,259	4,279	1,020		19,930	19,655		275
Railroad Retirement Board	687	590		97	2,013	1,999		14
Reconstruction Finance Corporation	1,281	1,114		167	2,793	2,770		23
Securities and Exchange Commission	472	399		73	926	914		12
Selective Service System	1,743	1,499		244	8,195	8,265	70	
Smithsonian Institution	197	163		34	580	572		8
Soldiers' Home	[5] 102	102			699	686		13
Tariff Commission	104	88		16	200	200		
Tax Court of the United States	61	57		4	127	127		

[4] Includes personnel and pay of Howard University and Columbia Institution for the Deaf.
[5] Revised on basis of later information.

TABLE I.—*Consolidated table of Federal personnel inside and outside Continental United States employed by the executive agencies during October 1951, and comparison with September 1951, and pay for September 1951, and comparison with August 1951*—Continued

Department or agency	Pay (in thousands of dollars)				Personnel			
	August	September	Increase	Decrease	September	October	Increase	Decrease
Independent agencies—Con.								
Tennessee Valley Authority	7,629	6,754		875	19,844	20,238	394	
Veterans' Administration	54,829	48,235		6,594	179,324	178,020		1,304
Total, excluding National Military Establishment	**370,636**	**349,368**	**5,206**	**30,474**	**1,234,861**	**1,228,397**	**2,562**	**9,026**
Net decrease, excluding National Military Establishment			**25,268**				**6,464**	
National Military Establishment:								
Office of the Secretary of Defense [6]	1,004	864		140	2,194	2,257	63	
Department of the Army:								
Inside continental United States	137,812	122,487		15,325	478,507	481,449	2,942	
Outside continental United States	12,531	11,521		1,010	49,266	48,948		318
Department of the Air Force:								
Inside continental United States	72,637	65,105		7,532	244,853	247,604	2,751	
Outside continental United States	6,477	5,848		629	29,403	30,862	1,459	
Department of the Navy:								
Inside continental United States	141,280	128,248		13,032	424,970	427,152	2,182	
Outside continental United States	8,795	7,993		802	31,465	31,441		24
Total, National Military Establishment	**380,536**	**342,066**		**38,470**	**1,260,658**	**1,269,713**	**9,397**	**342**
Net change, National Military Establishment			**38,470**				**9,055**	
Grand total, including National Military Establishment	**755,172**	**691,434**	**5,206**	**68,944**	**2,495,519**	**2,498,110**	**11,959**	**9,368**
Net change, including National Military Establishment			**63,738**				**2,591**	

[6] Includes 206 employees assigned to Munitions Board Cataloging Agency and 32 employees assigned to the North Atlantic Treaty Organization.

TABLE II.—*Federal personnel inside continental United States employed by executive agencies during October 1951, and comparison with September 1951*

Department or agency	September	October	Increase	Decrease
Executive departments (except National Military Establishment):				
Agriculture	75,138	72,014		3,124
Commerce [1] [2]	54,480	53,804		676
Interior	52,234	50,380		1,854
Justice	31,257	31,246		11
Labor	7,387	7,593	206	
Post Office	502,617	503,141	524	
State	11,067	10,917		150
Treasury	88,550	88,027		523
Executive Office of the President:				
White House Office	264	266	2	
Bureau of the Budget	511	515	4	
Executive Mansion and Grounds	69	84	15	
National Security Council [3]	19	19		
National Security Resources Board	138	151	13	
Council of Economic Advisers	39	40	1	
Commission on Renovation of the Executive Mansion	15	15		
Emergency agencies (1950–51):				
Defense Materials Procurement Agency	7	103	96	
Defense Production Administration	472	466		6
Defense Transport Administration	210	216	6	
Economic Stabilization Agency	15,058	15,740	682	
Federal Civil Defense Administration	717	769	52	
National Security Training Commission	10	10		
Office of Defense Mobilization	170	178	8	
President's Commission on Internal Security and Individual Rights	8	8		
President's Materials Policy Commission	102	105	3	
Subversive Activities Control Board	25	24		1
Postwar agencies:				
Displaced Persons Commission	115	111		4
Economic Cooperation Administration	1,386	1,337		49
Motor Carrier Claims Commission	14	14		
War Claims Commission	143	137		6
Independent agencies:				
American Battle Monuments Commission	17	18	1	
Atomic Energy Commission	5,639	5,659	20	
Civil Aeronautics Board	546	550	4	
Civil Service Commission	4,032	4,004		28
Export-Import Bank of Washington	135	137	2	
Federal Communications Commission	1,122	1,114		8
Federal Deposit Insurance Corporation	1,005	1,007	2	
Federal Mediation and Conciliation Service	368	360		8
Federal Power Commission	718	717		1
Federal Security Agency [4]	34,982	35,024	42	

[1] October figure includes 5,024 employees of the National Production Authority, an increase of 33 from the September figure of 4,991.

[2] October figure is exclusive of 13,489 seamen on the rolls of the Maritime Administration.

[3] Exclusive of personnel of the Central Intelligence Agency.

[4] Includes personnel of Howard University and Columbia Institution for the Deaf.

TABLE II.—*Federal personnel inside continental United States employed by executive agencies during October 1951, and comparison with September 1951*—Con.

Department or agency	September	October	Increase	Decrease
Independent agencies—Continued				
Federal Trade Commission	730	736	6	
General Accounting Office	6,841	6,823		18
General Services Administration	27,505	27,734	229	
Government Printing Office	7,535	7,613	78	
Housing and Home Finance Agency	12,418	12,317		101
Indian Claims Commission	11	11		
Interstate Commerce Commission	2,063	2,054		9
National Advisory Committee for Aeronautics	7,656	7,592		64
National Capital Housing Authority	330	333	3	
National Capital Park and Planning Commission	7	7		
National Capital Sesquicentennial Commission	217	35		182
National Gallery of Art	305	312	7	
National Labor Relations Board	1,387	1,278		109
National Mediation Board	114	114		
National Science Foundation	71	71		
Panama Canal	568	457		111
Railroad Retirement Board	2,013	1,999		14
Reconstruction Finance Corporation	2,785	2,762		23
Securities and Exchange Commission	926	914		12
Selective Service System	7,949	8,015	66	
Smithsonian Institution	572	565		7
Soldiers' Home	699	686		13
Tariff Commission	200	200		
Tax Court of the United States	127	127		
Tennessee Valley Authority	19,844	20,238	394	
Veterans' Administration	177,960	176,677		1,283
Total, excluding National Military Establishment	**1,171,619**	**1,165,690**	**2,466**	**8,395**
Net decrease, excluding National Military Establishment			**5,929**	
National Military Establishment:				
Office of the Secretary of Defense	2,192	2,255	63	
Department of the Army	478,507	481,449	2,942	
Department of the Air Force	244,853	247,604	2,751	
Department of the Navy	424,970	427,152	2,182	
Total, National Military Establishment	**1,150,522**	**1,158,460**	**7,938**	
Net increase, National Military Establishment			**7,938**	
Grand total, including National Military Establishment	**2,322,141**	**2,324,150**	**10,404**	**8,395**
Net increase, including National Military Establishment			**2,009**	

TABLE III.—*Federal personnel outside continental United States employed by the Executive agencies during October 1951, and comparison with September 1951*

Department or agency	September	October	Increase	Decrease
Executive departments (except National Military Establishment):				
Agriculture	2,126	2,095		31
Commerce	3,933	3,794		139
Interior	7,264	7,001		263
Justice	567	564		3
Labor	131	143	12	
Post Office	2,098	2,100	2	
State	19,557	19,525		32
Treasury	781	770		11
Emergency Agencies (1950-51):				
Economic Stabilization Agency	199	207	8	
Postwar agencies:				
Displaced Persons Commission	185	173		12
Economic Cooperation Administration	4,326	4,421	95	
War Claims Commission	23	21		2
Independent agencies:				
American Battle Monuments Commission	447	475	28	
Atomic Energy Commission	5	5		
Civil Aeronautics Board	12	13	1	
Civil Service Commission	3	3		
Federal Communications Commission	26	23		3
Federal Security Agency	345	339		6
General Services Administration	84	85	1	
Housing and Home Finance Agency	119	121	2	
National Labor Relations Board	23	23		
Panama Canal	19,362	19,198		164
Reconstruction Finance Corporation	8	8		
Selective Service System	246	250	4	
Smithsonian Institution	8	7		1
Veterans' Administration	1,364	1,343		21
Total, excluding National Military Establishment	**63,242**	**62,707**	**153**	**688**
Net decrease, excluding National Military Establishment			**535**	
National Military Establishment:				
Office of the Secretary of Defense	2	2		
Department of the Army	49,266	48,948		318
Department of the Air Force	29,403	30,862	1,459	
Department of the Navy	31,465	31,441		24
Total, National Military Establishment	**110,136**	**111,253**	**1,459**	**342**
Net increase, National Military Establishment			**1,117**	
Grand total, including National Military Establishment	**173,378**	**173,960**	**1,612**	**1,030**
Net increase, including National Military Establishment			**582**	

TABLE IV.—*Industrial employees of the Federal Government inside and outside continental United States employed by executive agencies during October 1951, and comparison with September 1951*

Department or agency	September	October	Increase	Decrease
Executive departments (except National Military Establishment):				
Commerce	1,326	1,195		131
Interior	3,893	3,263		630
State	223	224	1	
Treasury	9,150	9,153	3	
Independent Agencies:				
Atomic Energy Commission	150	158	8	
General Services Administration	119	120	1	
Panama Canal	1,506	[1] 1,489		17
Tennessee Valley Authority	12,190	12,612	422	
Total, excluding National Military Establishment	**28,557**	**28,214**	**435**	**778**
Net decrease, excluding National Military Establishment			**343**	
National Military Establishment:				
Department of the Army:				
Inside continental United States	251,392	254,401	3,009	
Outside continental United States	28,285	28,105		180
Department of the Air Force:				
Inside continental United States	[2] 135,898	137,899	2,001	
Outside continental United States	13,755	17,433	3,678	
Department of the Navy:				
Inside continental United States	283,461	285,937	2,476	
Outside continental United States	23,689	23,673		16
Total, National Military Establishment	**736,480**	**747,448**	**11,164**	**196**
Net increase, National Military Establishment			**10,968**	
Grand total, including National Military Establishment	**765,037**	**775,662**	**11,599**	**974**
Net increase, including National Military Establishment			**10,625**	

[1] Estimated

[2] Revised on basis of later information.

TABLE V.—*Federal employees assigned to Mutual Defense Assistance Program*

Department or agency	Payroll (in thousands)			Civilian personnel		
	In August was—	In September was—	Increase (+) or decrease (−)	In September numbered—	In October numbered—	Increase (+) or decrease (−)
Total	**$6,009**	**$5,342**	**−$667**	**19,301**	**29,589**	**+10,288**
State Department	132	227	+95	299	290	−9
Economic Cooperation Administration	4	4		8	8	
Office of the Secretary of Defense	24	23	−1	54	58	+4
Department of the Army	4,594	3,965	−629	14,666	24,914	+10,248
Department of the Air Force	709	655	−54	3,067	3,002	−65
Department of the Navy	546	468	−78	1,207	1,317	+110